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## Side-by-Side Comparison of Marriage and Fatherhood Provisions in H.R. 4 Passed by Senate Finance Committee and House

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October 7, 2004

	Senate Finance Committee	House
<b>TANF extension</b>	TANF and related programs are reauthorized through FY 2008.	TANF and related programs are reauthorized through FY 2008.
<b>TANF out-of-wedlock bonus</b>	The TANF out-of-wedlock bonus is repealed and the funds applied to marriage promotion grant programs.	The TANF out-of-wedlock bonus is repealed and the funds applied to marriage promotion grant programs.
<b>TANF purposes</b>	The 4 <sup>th</sup> TANF purpose is changed to read: “encourage the formation and maintenance of <i>healthy</i> 2-parent <i>married</i> families, and encourage responsible <i>fatherhood</i> .”	Same. (In addition, an overall purpose is added to “improve child well-being” and the 2 <sup>nd</sup> purpose is changed to read “end the dependence of needy <i>families</i> on government benefits and <i>reduce poverty</i> by promoting job preparation, work, and marriage.)
<b>TANF state plan</b>	The TANF state plan must outline how the state intends to “encourage equitable treatment of healthy 2-parent married families” under the TANF program.	Same.

<b>TANF maintenance of effort (MOE)</b>	Current law is expanded to allow state spending under the 3 <sup>rd</sup> and 4 <sup>th</sup> purposes to count toward MOE requirements. (The 3 <sup>rd</sup> purpose is to prevent and reduce out-of-wedlock pregnancies.)	Same.
<b>Healthy marriage promotion competitive grants</b>	HHS will award competitive grants to states, territories, and tribes to promote and support healthy 2-parent married families.	HHS will award competitive grants to states, territories, and tribes to promote and support healthy 2-parent married families.
<b>Marriage grant funds</b>	\$100 million is appropriated each year for FY 2004 through 2008.	\$100 million is appropriated each year for FY 2003 through 2008.
<b>Use of TANF funds as marriage grant match</b>	States must meet what appears to be a 1:1 state match requirement. States may use TANF funds for the state match; however, these funds may not count toward state MOE spending requirements. TANF rules in 42 U.S.C. 604 do not apply, except for the administrative cap.	Same.
<b>Allowable marriage grant activities</b>	Healthy marriage promotion grants shall be used to support the following activities: <ul style="list-style-type: none"> <li>*public advertising campaigns</li> <li>*high school education</li> <li>*marriage education and skills</li> <li>*pre-marital education and skills</li> <li>*marriage enhancement</li> <li>*divorce reduction</li> <li>*marriage mentoring</li> <li>*reduction of marriage disincentives in means-tested programs</li> </ul>	Similar, except that training funds are not included.

<b>Voluntary participation</b>	Participation in activities must be voluntary. The grant application must describe what the grantee will do, “to the extent relevant,” to ensure that participation is voluntary, and to inform participants.	Not addressed.
<b>Domestic violence</b>	Grantees must consult with domestic violence experts or coalitions in developing activities. The grant application must describe how the activities “will address, as appropriate, issues of domestic violence.”	Not addressed.
<b>Research, evaluations, and national studies</b>	\$100 million is appropriated each year for FY 2004 through 2008. Not less than 80% of these funds must be made available for specified marriage activities.	\$102 million is appropriated each year for FY 2003 through 2008, to be spent “primarily” on specified marriage activities.
<b>Responsible fatherhood grants</b>	There are 4 HHS grant programs: (1) 10 state demonstration grants; (2) demonstration grants to local public and private entities; (3) state media block grants; and (4) grant to national media clearinghouse.	There are 4 HHS grant programs: (1) competitive grants for full service projects by local public and private entities; (2) competitive grants (under \$25,000 per year) for limited-purpose projects; (3) 2 multi-state demonstrations; and (4) projects of national significance. HHS must evaluate project effectiveness.
<b>Fatherhood grant funds</b>	A total of \$75 million is authorized (but not appropriated) each year for FY 2004 through 2008: (1) \$20 million for state demonstrations; (2) \$30 million for local demonstrations; (3) \$20	A total of \$20 million is authorized (but not appropriated) each year for FY 2004 through 2008, including a 15% set-aside for multi-state demonstrations, national projects, and evaluations.

	million for state media grants (including \$1 million in 2004 for evaluation); and (4) \$5 million for the national clearinghouse.	
<b>Matching requirement</b>	There does not appear to be a matching requirement for the state and local demonstration projects. However, there is a 1:1 non-federal contribution match required for the media block grants.	Grantees participating in full service and multi-state projects are required to match 20% of project costs.
<b>Priority grants</b>	HHS will give priority to eligible states that have demonstrated progress in achieving a purpose or need to reduce out-of-wedlock births or absent fathers.	HHS may give preference to projects serving mostly low-income fathers.
<b>Fatherhood grant purposes</b>	The purposes are: *marriage *responsible parenting *economic stability	The purposes are: *marriage *providing material support *managing family business affairs *married fatherhood
<b>Participants</b>	Grantees must target low-income participants. At least 50% must be parents (1) of a child who has been a recipient within the past 24 months of TANF, child support, foster care, Medicaid, or Food Stamps, or (2) with incomes at or below 150% of poverty.	Not limited to low-income participants.

<b>Family violence</b>	Grantees must consult with domestic violence experts or coalitions in developing activities. The grant application must describe how the activities “will address, as appropriate, issues of domestic violence.”	Grantees must coordinate with child protective service and domestic violence programs. The grant application must describe how the entity “will assess for the presence of, and intervene to resolve domestic violence and child abuse and neglect.”
<b>Voluntary participation</b>	The grant application must describe what the grantee will do, “to the extent relevant,” to ensure that participation is voluntary, and to inform participants.	Not addressed.
<b>Coordination</b>	Grantees must coordinate and cooperate with public jobs programs and programs serving children and families.	Grantees must coordinate with TANF, child welfare, child support, WIA one-stop and other programs, health service providers, and domestic violence programs.
<b>Fatherhood grant restrictions</b>	Grant funds may not be used for custody and visitation court proceedings or legislative advocacy. Grant funds may not supplant other public funds.	Not addressed.